



The Performance of the Regional People's Representative Council in Implementing the Legislative and Budgeting Functions in Bone Regency

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Abstract

The purpose of this study was to describe and analyze the performance of the Regional People's Representatives Council (DPRD) of Bone Regency in implementing the legislative and budgeting functions. The type of research used is a mixed methodology that combines qualitative methods and quantitative methods. The data source of this research is members of the Bone Regency DPRD 2014-2019 membership period. The results showed that the legislative function was in the medium category, the budgeting function was in the medium category. For this reason, efforts should be made to improve the performance of the DPRD by improving the quality of the human resources of DPRD members and following comprehensive training, especially in the field of legislation and budgeting. Overall the performance of the DPRD Bone Regency 2014-2019 membership period in the implementation of the supervisory function shows a fairly good performance.

Keywords: *Legislative; Local Regulation; Budget*

Introduction

The Regional People's Representative Council (DPRD) is very often highlighted by the public then is how the performance of the Legislative Body in relation to its role, duties, and functions as a regional representative body, is currently still trying to improve and make preparations/concentration with related elements at the level districts in making decisions and Regional Regulations.

The community is placed as both an object and a subject in the implementation of the regional government. So the consequence is that the success of local government administration is strongly influenced by community involvement or participation (Taylor, 2007). Public participation is categorized in both perspectives and politics. From a political perspective, this participation is a process of democratization, an active process that gives greater freedom to individuals or groups of people to be involved in policy (Beierle, 2010; Sieber, 2006).

All community activities that have the purpose of influencing the direction and strategy of government policies, whether carried out through legal means, such as voting or channeled through representative institutions and all forms of action such as demonstrations in order to convey demands

aimed at influencing the process of making a decision, is also a form of political participation (Huntington, 1994; Marie net al., 2010).

One of the demands for DPRD performance is the implementation of regional development. As mentioned earlier, the issuance of Law Number 23 of 2014 is a response to the injustice that has been felt by the regions so far. Through this new law, it is hoped that regions will be more empowered to regulate and manage their own households while remaining within the corridors through the applicable regulations.

Based on the author's observations and information received from the Secretariat of DPRD Bone Regency in general, it is said that the performance of DPRD is still very low, this low performance is seen from the ineffectiveness of the roles, tasks, and functions of DPRD. The problem with the DPRD's low performance, when viewed from its function, is as follows;(1)Legislation functions:(a)Discuss with regents/mayors and approve or disapprove of draft Regency/City Regional Regulations,(b)Submit a proposal for a draft Regency/City Regional Regulation,(c)Formulate a program for the formation of a Regency/City Regional Regulation with the Regent/Mayor.(2)Budget functions:(a)Discuss KUA(APBD General Policy) and PPAS(Temporary Budget Ceiling Priorities)prepared by regents/mayors based on RKPD(Regional Development Work Plans),(b)Discuss draft Regency/city Regional Regulations concerning Regency/City APBD(Regional Revenue and Expenditure Budget),(c)Discuss draft Regency/city Regional Regulations concerning APBD changes Regency/city,(d)Discussing the draft Regency/City Regional Regulation concerning the accountability for implementing the Regency/City APBD(Regional Revenue and Expenditure Budget).(3)Supervision functions:(a)Implementing Regency/city regional regulations and regent/mayor regulations,(b)Implementing other statutory provisions related to the administration of Regency/city Regional Governments,(c)Carrying out follow-up actions on the results of the examination of reports. finance by the Supreme Audit Agency.

An organization is a human connection that is formed for a specific purpose, where the relationship between its members is official or impersonal, characterized by collaborative activities, integrated into a wider environment, providing services and responsibility for relationships with the environment (Chompalov et al., 2002). In accordance with the above concept, in the context of this research, the organization in question is the Regional People's Representative Council (DPRD) which is a regional government institution that is the implementing element of local government in the field of legislation (Establishment of City District Local regulation), Budgeting, and Supervision.

The Regional People's Representative Council (DPRD) has the main tasks and functions that must be carried out in order to achieve organizational goals. For every organization, performance appraisal is a very important activity. This assessment can be used as a measure of the success of an organization and over a certain period of time (Keban, 2000). The term performance is often used to describe the achievement or level of success of an individual or group of individuals. Performance can be known only if the individual or group of individuals has predetermined success criteria, these success criteria are in the form of certain goals or targets to be achieved. Mahsun (2006) states that performance is a description of the level of achievement of the implementation of activity in realizing the vision, mission, goals, and objectives of the organization which are contained in the strategic planning of an organization.

Rue and Byar (1981) explained that performance is defined as the level of achievement of results or performance is the level of achieving organizational goals on an ongoing basis. Then Atmosudirdjo (1997), argues that organizational performance is the overall effectiveness of the organization for the needs determined from each group concerned through systematic efforts, and increasing the ability of the organization continues to achieve its needs effectively.

The low performance is influenced by the lack of socialization and orientation in the form of training for DPRD institutions in implementing their technical functions. In addition, it is also influenced by the low ability of DPRD to analyze and describe existing Regional Regulations. Apart from the factors that have been mentioned above, according to the author, concretely some of the obstacles and obstacles in carrying out the duties and functions of the DPRD include Institutionally (organization), in terms of Human Resources in terms of information. The purpose of this study was to describe and analyze the performance of the Bone Regency DPRD in the implementation of the budgeting function.

Methods

This type of research is a mixed methodology. A combined research method is a research method that combines or combines qualitative methods and quantitative methods to be used together in a research activity so that more comprehensive, valid, and objective data are obtained. DPRD performance in carrying out its supervisory function. Indicators of focus problems, (1) DPRD performance can prepare a draft APBD. (2) DPRD performance in making changes to the APBD (Regional Revenue and Expenditure Budget) draft, (3) DPRD performance in determining APBD. The performance of the DPRD (Regional People's Representative Assembly) in carrying out its supervisory function can be seen in the activities of DPRD in providing responses to regional government policies, the level of the initiative of DPRD members in responding to problems that exist or arise in their regions, and in the implementation of the regent's accountability assessment to the DPRD. The control and supervision duties are very broad, both preventive (in the form of approval) and reactive in nature. In addition, it is also possible to conduct field observations to follow development developments so that the DPRD can provide suggestions for improvement or contribute thoughts that are incidental or periodic to local government officials. Data collection techniques used in this study were conducting in-depth interviews, circulating a questionnaire, managing, and reviewing documents.

Results and Discussion

The results of the research on the performance of the Bone Regency DPRD in the 2014-2019 membership period in implementing the legislative function, which was carried out by distributing questionnaires to 27 respondents consisting of 15 DPRD members and 12 from local government elements, are presented in the following table:

Table 1. Performance of the Bone District DPRD in the drafting of a regional draft.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage	Score
1	Very Adequate	4	1	0	1	3.7	1
2	Adequate	3	3	3	6	22.2	18
3	Adequate enough	2	9	7	16	59.3	32
4	Inadequate	1	2	2	4	14.8	4
Total			15	12	27	100	55

Source: Primary data processing, 2019.

The table above shows that the DPRD's opinion on the DPRD's performance in drafting the Regional Regulation Plan was 59.3 percent who said it was adequate, 22.2 percent said it was adequate, and 14.8 percent said it was inadequate, and 3.7 percent said it was very adequate. Likewise, with the opinion of the local government, 58.3 percent said it was adequate, 25 percent said it was adequate, and 16.7 percent said it was inadequate, and absolutely none said it was very adequate.

Comparing the achievement score of 55 with the ideal score of 108, so that the percentage level of performance in the drafting of the Regional Legislative Council of Bone Regency in the 2014-2019 membership period in terms of considering local government elements in the drafting of the Local regulation is $55/108 \times 100\% = 50.93\%$, included in the moderate performance criteria. or quite successful. The performance of the Bone Regency DPRD in considering the element of justice for the community in the making of regional regulations. The results of research on the performance of the DPRD in considering the elements of justice for society in the making of regional regulations are presented in the following table:

Table 2. DPRD performance in considering the element of justice for the community in making regional regulations.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage	Score
1	Very Considering	4	2	0	2	7,4	8
2	Considering	3	5	3	8	29,6	24
3	Considering Enough	2	7	8	15	55,6	30
4	Less Considering	1	1	1	2	7,4	2
Total			15	12	27	100	64

Source: Primary data processing, 2019.

The table above shows that the DPRD's opinion on the DPRD's performance in considering the element of justice for the community in drafting local regulations, 7.4 percent of each said they really considered and did not consider it, 29.6 percent said they considered it, and 55.6 percent said it was sufficient to consider.

Likewise, with the opinion of the Regional Government, namely 66.7 percent who said they were sufficiently considerate, 25 percent said they had considered, 8.3 percent said they did not consider it, and absolutely no one said they really considered it.

Overall, the table above shows that there is 7.4 percent of each of the respondents who said they really considered and did not consider it, which stated that the DPRD had sufficiently considered the element of justice for the community in determining the Local regulation. Meanwhile, those who stated that they considered 29.6 percent, and those who stated that they were less considering 50 percent, and those who said that they considered sufficiently considered 55.6 percent.

Comparing the achievement score of 64 with the ideal score of 108, so that the percentage level of the performance of the Bone Regency DPRD 2014-2019 membership period in terms of considering the elements of justice for the community in the making of the Local regulation is $64/108 \times 100\% = 59.26\%$, included in the moderate performance criteria or quite successful. As for the performance of the Bone Regency DPRD in paying attention to the aspirations of the people it represents in making regional regulations.

Table 3. DPRD performance in paying attention to the people it represents in the drafting of Local regulation.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage	Score
1	Very Concerned	4	2	0	2	7,41	2
2	Concerned	3	5	2	7	25,93	21
3	Concerned enough	2	7	7	14	51,86	28
4	Less Concerned	1	1	3	4	14,8	4
Total			15	12	27	100	55

Source: Primary data processing, 2019

The table above shows that the opinion of the DPRD on the performance of the DPRD in paying attention to the people it represents in the drafting of the regional regulation, 51.86 percent said they paid enough attention, 25.93 percent said they paid attention, 14.8 said they did not pay attention, and 7.41 percent said they really did. pay attention.

Likewise, with the opinion of the Penda, namely, 58.4 percent said they paid enough attention, 25 percent said they paid less attention, 16.7 percent said they paid attention, and absolutely no one said they really paid attention.

Overall, the table above shows that the number of respondents who stated that they paid enough attention was 51.86 percent, followed by those who stated that they paid attention to 25.93 percent, who stated that they paid less attention to 14.8 percent, and none said that they really paid attention to 7.41 percent.

Thus, when compared to the achievement score of 55 with an ideal score of 108, the percentage level of DPRD performance regarding the attention of DPRD members to the people they represent in making regional regulations is $55 / 108 \times 100$ percent = 50.93 percent which is considered moderate or quite successful. To obtain an overall picture of the DPRD's performance in implementing the legislative function, which is a summary of the indicators measured, is presented in the following table:

Table 5. Summary of the Performance of the DPRD Bone Regency in implementing the legislative function for the 2014-2019 membership period

No	Legislation Indicator	Total Achievement Score	Percentage (%)	Classification
1	DPRD performance in drafting local regulations	55	50,93	Moderate / quite successful
2	The DPRD's performance in considering the element of justice for the community in making regional regulations	64	59,26	Moderate / quite successful
3	The DPRD's performance in paying attention to the people it represents in making regional regulations	55	50,93	Moderate / quite successful
Average		58	53,71	

Source: Data processed from tables (10,11,12), 2019.

Based on the table above, it shows that of the three indicators of performance appraisal of the DPRD Bone Regency 2014-2019 membership in the implementation of the legislative function, all indicators are classified as moderate or quite successful. So that the average performance in the field of legislation is in the moderate or quite successful category.

The results of the research on the performance of the Bone Regency DPRD in the 2014-2019 membership period in the implementation of the budgeting function carried out by distributing questionnaires to 27 respondents consisting of 15 DPRD members and 12 from local government elements are stated with the following indicators. The results of research on DPRD performance in the preparation of the APBD are presented in the following table:

Table 6. The role of the DPRD Bone Regency in preparing the APBD.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage (%)	Score
1	Very Involve	4	7	3	10	37	40
2	Involve	3	5	5	10	37	30
3	Involve Enough	2	2	3	5	18,6	10
4	Less Involve	1	1	1	2	7,4	2
Total			15	12	27	100	82

Source: Primary data processing, 2019

The table above shows that the role of the DPRD in the preparation of the APBD according to DPRD members generally states that it plays a role, namely 37 percent of each who stated that they had a very role and role, 18.6 percent who stated that they had a sufficient role, and 7.4 percent, which stated that they had less role.

The role of the DPRD in the preparation of the APBD according to elements of the Regional Government in general states that it plays a role, namely 41.67 percent, which states that they have a role, 25 percent each state that they are very important and have a sufficient role, and 8.33 percent who say they do not have a role.

Overall, the opinion of DPRD members with regional government elements based on the results of the research shows that 37 percent of them each stated that they had a very important role and role, 18.6 percent who said they had enough role, and 7.4 percent said they did not play a role.

Thus, when compared to the achievement score of 82 with an ideal score of 108, the percentage level of DPRD performance regarding the role of the DPRD in the preparation of the APBD is $82/108 \times 100\% = 75.93\%$, which is included in the moderate or quite successful performance criteria.

To find out the performance of DPRD in determining the businesses that are carried out as a source of regional revenue through regional regulations, it is presented in the following table.

Table 7. The role of the Bone Regency DPRD in determining the businesses that are held as a source of regional income through a regional regulation.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage (%)	Score
1	Very Involve	4	2	2	4	14,82	16
2	Involve	3	5	3	8	29,62	24
3	Involve Enough	2	7	5	12	44,45	24
4	Less Involve	1	1	2	3	11,11	3
Total			15	12	27	100	63

Source: Primary data processing, 2019

In the table above, it can be seen that the role of the DPRD in determining the efforts that are carried out as a source of regional income through regional regulations, according to DPRD members, generally states that it plays a sufficient role, namely, 44.45 percent, which states that it plays 29.62 percent, which states that it plays a very important role 14, 82 percent, and those who stated that they did not play a role, 11.11 percent.

The role of the DPRD in determining the efforts to be held as a source of regional income through regional regulations, according to the elements of the Regional Government, 41.67 percent stated that they had a sufficient role, 25 percent stated that they had a role, and 16.67 respectively stated that they had a very important and less role.

Overall the opinion of DPRD members with regional government elements based on the results of the study showed that 44.45 percent stated that they had a sufficient role, and those who stated that they had a role to play were 29.62, and those who stated that they had a very important role were 14.82 percent, while those who stated that they did not play a role were 11.11 percent.

Thus, when compared to the achievement score of 63 with an ideal score of 108, the percentage level of DPRD performance regarding the role of DPRD in APBD preparation is $63/108 \times 100\% = 33.34\%$, which is included in the moderate / fairly successful performance criteria. To determine the performance of DPRD in regional financial management by the Regent, it is presented in the following table.

Table 8. The role of the Bone Regency DPRD in regional financial management by the district head.

No	Answer Category	Weight	Member of DPRD	Local government elements	Amount	Percentage (%)	Score
1	Very Involve	4	2	2	4	14,82	16
2	Involve	3	5	7	12	44,44	36
3	Involve Enough	2	7	2	9	33,33	19
4	Less Involve	1	1	1	2	7,41	2
Total			15	12	27	100	73

Source: Primary data processing, 2019

Based on the table above, it shows that the role of DPRD in regional financial management by the Regent according to DPRD members generally states that it plays a role, namely 44.44 percent, which states that it has a sufficient role, 33.33 percent, which states that it is very important, 14.82 percent, which implies that it is lacking 7, 41 percent.

The role of DPRD in the management of regional finances by the Regent according to the elements of the Regional Government who stated that it was very important 58.34 percent, who stated that they had a role, 16.67 percent who each said they had a very important and sufficient role, and while those who stated that they were less fighting were 8.33 percent.

Overall, the opinion of DPRD members with regional government elements based on the results of the study showed that 44.44 percent said they had a role, 33.33 percent said they had enough role, 14.82 percent said they had a very role, and 7.41 percent said they did not play a role.

Thus, when compared to the achievement score of 73 with an ideal score of 108, the percentage level of DPRD performance regarding regional financial management by the Regent is $73/108 \times 100\% = 66.67\%$, which is considered quite good and less successful.

To obtain a comprehensive picture of the DPRD's performance in the implementation of the budgeting function, which is a summary of the measured indicators, is presented in the following table.

Based on the table below shows that of the three indicators of performance appraisal of the DPRD Kabupaten Bone for the 2014-2019 membership period, there are two indicators including moderate or fairly successful performance classification, and one performance classification indicator is less successful or unsuccessful, the average level of performance of DPRD in function budgeting including the classification of performance is moderate or quite successful.

Table 9. Summary of DPRD performance in the 2014-2019 membership period budgeting function.

No	Budget Indicator	Total Achievement Score	Percentage (%)	Classification
1	DPRD performance in preparing the APBD	82	75,93	Moderate / quite successful
2	The DPRD's performance in determining the efforts that are carried out as a source of regional income through a regional regulation	63	58,34	Moderate / quite successful
3	The performance of DPRD in regional financial management by the Regent	73	66,67	Moderate / quite successful
Average		72,67	66,98	Moderate / quite successful

Source: data processed from tables (15,16,17), 2019.

To understand comprehensively the performance of the DPRD Bone Regency in carrying out its legislative, supervisory, and budgeting functions, a summary of performance is presented, which is presented in the following table.

Table 10. Summary of DPRD performance in the functions it carries out for the 2014-2019 membership period

No	Function Component	Total Achievement Score	Percentage (%)	Classification
1	Legislation	58	53,71	Moderate / quite successful
2	Supervision	61,67	57,1	Moderate / quite successful
3	Budgeting	72,67	66,98	Moderate / quite successful
	Rata-rata	64,12	59,26	Moderate / quite successful

Source: data processed from tables (13,14,18), 2019.

The table above shows that the performance of the Bone Regency DPRD for the 2014-2019 membership period in the field of legislation, the percentage is 53.71 percent, which is considered moderate or quite successful. In the field of supervision, the percentage is 57.1 percent, which is categorized as moderate or quite successful. In the field of budgeting, the percentage is 66.98 percent, which is considered moderate or quite successful. The average performance of the three functions is 59.26, entering the criteria for moderate or moderately successful performance. Therefore, it can be said that the Bone Regency DPRD for the 2014-2019 membership period in the implementation of the new legislation, supervision, and budgeting functions is in the third position of the order very good or very successful, good or successful, moderate or quite successful, not good enough. or it doesn't work. So that the performance of the DPRD Bone Regency in the future can be further improved so that it can achieve higher criteria according to community expectations.

Some data describing the performance of the Bone Regency DPRD for the 2014-2019 membership period in the implementation of the functions carried out include the percentage of attendance of members of the Bone Regency DPRD in the 2014-2019 membership period at the plenary session on average 56 percent (25 people attended and 20 people did not attend. present, out of 45 members of the DPRD). This condition has met the disciplinary provisions of the Bone Regency DPRD, that the DPRD plenary session is declared valid if it is attended physically by 2/3 of the total DPRD members to determine the Regional Regulation and APBD.

In the discussion of the Draft Regional Regulation at every plenary session, the majority of DPRD members ask for the opportunity to provide corrections and considerations through their respective factions on the Draft Regional Regulation proposed by the Regional Government or proposed by the DPRD itself. The DPRD has succeeded in holding 55 draft regional regulations, consisting of 3 (three) local legislative initiatives initiated by the DPRD and 52 (fifty-two) proposals from the Regional Government in an orderly and 100 percent successful manner by the DPRD and the regents to be stipulated as Local regulation.

The submission of the Draft Regional Regulation that has been mutually agreed upon by the DPRD and the regent submitted by the DPRD leadership to the regent to be stipulated as a Local regulation can be carried out in a timely manner, namely within 7 (seven) days from the date of the joint agreement. The formulation of the Regent's decree on each Local regulation that has been approved by the DPRD (through a DPRD decision) can be carried out in a timely manner, that is, no more than 30 days after the Draft Regional Regulation is approved jointly. Local regulation products that are produced by an agreement with the DPRD and the regional government are sufficient to consider the element of justice for the community, the DPRD is sufficiently aspirational to accommodate the interests of the community so that the resulting regional regulations tend to side with the community. The impact is that during the

2014-2019 DPRD membership period there has never been a regional regulation that the community considers to be pro-specific for a particular group so that no regional regulation is rejected by the community.

The implementation of the supervisory function carried out by the DPRD is oriented towards two aspects, (1) disclosing deviations, (2) revealing success, the dominant supervision carried out by the Regional DPRD bone is supervision that is preventive in nature, so that irregularities do not occur. The Bone Regency DPRD often follows up on the results of supervision by asking the local government for information on matters that need to be explained in relation to governance and development. The local government always fulfills this request for information, even though the Regent is always represented by the Regional Government Official from the relevant Regional Apparatus work unit (SKPD).

The results of requests for information that have been fulfilled by the Regional Government by the Bone Regency DPRD are followed by supervision and investigation. This is done by conducting field visits to see directly the object of surveillance and investigation which is commonly known as a recess. The data shows that the Bone Regency DPRD 2014-2019 membership period has done this as many times as reset. This means that the DPRD has been quite intense in conducting supervision and investigation. Every year the Bone Regency DPRD always asks for accountability. The Regent in delivering this accountability always runs smoothly and orderly in a plenary meeting. DPRD members through factions are quite critical of the Regent's accountability report. Various questions arose from the DPRD which were answered by the local government with good communication and rational explanations so that the DPRD in the end unanimously stated that it accepted the Regent's accountability with several recommendations for improvement. Thus the DPRD has exercised the right to hold the Regent accountable regularly every year.

The implementation of supervision carried out by the DPRD in relation to local government policies is sufficient to provide a responsive response. This means that political oversight activities carried out by the DPRD are a follow-up to the commitment and responsibility that must be carried. And from the information gathered, it seems that the level of responsiveness of the DPRD in providing responses to the Regent's policies is considered sufficient. The reality shows that so far the Regional Government policies have always received a response from the DPRD and are running well. This means that communication between the DPRD and the Regional Government is running quite well.

The implementation of supervision is carried out by the DPRD on the Accountability Report of the Regent every year. This was done to evaluate the progress of the achievement of the program that had been planned. The evaluation of the Bupati's Accountability Report is carried out annually. On the other hand, information from the majority of DPRD members said that Bone Regent's annual Accountability Report was considered quite realistic.

The exercise of the DPRD's rights in determining the APBD is very clearly seen in the mechanisms and procedures for submission to its stipulation in the form of a regional regulation on APBD. The Local regulation APBD begins with the submission of a RAPBD by the Regional Government to the budget committee to obtain responses and serve as material for discussion of commissions. The data shows that the DPRD has a big share and role in the birth of the APBD every year which is marked by the birth of an agreement between the DPRD and the local government.

The exercise of the DPRD's rights in making changes to the Regional Budget every year. This confirms the seriousness and sensitivity of the DPRD regarding the need for adjustments in matters relating to the APBD. The role of DPRD in regional financial management by the Regional Government, according to information gathered, is not well implemented. The basis for this is the recognition that the majority of DPRD members do not know the development of the Regional Treasury. In addition, the supervision of regional financial management is not optimal, so that the local government is free to make policies on the use of APBD.

Conclusion

The performance of the Bone Regency DPRD in the 2014-2019 membership period in the implementation of the supervisory function shows a fairly good performance. Good communication and cooperation with the local government are very intense. Summons to the local government for information are often made. Investigation and supervision are carried out through work visits and recesses. The evaluation of the Bupati's accountability report is carried out annually by providing several recommendations and improvements.

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